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Volume I
 1
                                               Pages 1-188
             IN THE UNITED STATES DISTRICT COURT
 2
              FOR THE DISTRICT OF MASSACHUSETTS
 3
                                    No. 1:17-cv-10107-WGY
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 5
    DAVID SETH WORMAN, et al.,
         Plaintiffs,
 6
    vs.
 7
    CHARLES D. BAKER, et al.,
         Defendants.
 8
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10
11
                  DEPOSITION OF GARY KLEIN
12
            Tuesday, August 29, 2017 at 9:10 a.m.
            Campbell, Campbell, Edwards & Conroy
                   One Constitution Center
13
                 Boston, Massachusetts 02129
14
15
16
17
             ---Jennifer A. Doherty, CSR-----
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- A. No, I don't. I'm not aware of a compiled source that would allow me to get such information.

 I'm aware of some incidents but not a compiled set of data.
 - Q. How many incidents are you aware of?
- A. I think most prominently I'm aware of the Edgewater Technologies shooting. It happened in Wakefield, Massachusetts in 1999.
 - Q. And what firearms were involved in that?
- A. To the best of my knowledge, it was an AK 47 of some type.
- Q. Do you know if that was subject to any ban at the time?
- A. No, and that's one of the problems with the question your asking. It's hard to know without examining a weapon and getting its manufactured date whether the weapon used particularly was banned.
- 18 It's easier to know what the category of weapons was 19 banned, and certainly at the time AK 47s were banned 20 in Massachusetts.
 - Q. At the time they were also banned federally, correct?
 - A. That's right.
 - Q. So they were banned nationwide as a

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deposition only, and obviously the responses to this
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    document we want to make sure we agree to our
 3
    terminology.
                  Is that fair?
                   MR. PORTER:
                                 Yes.
 4
 5
    BY MR. SWEENEY:
              My question was: Can we agree that when
 6
 7
    we refer to "banned magazine," is refers to all
    magazines included in the definition of large
 8
 9
    capacity feeding device pursuant to Massachusetts
10
    General Laws Chapter 140, Section 121?
11
         Α.
              Yes.
              And when we refer to "challenged laws"
12
13
    this deposition, can we agree we'll be referring to
14
    Massachusetts General Laws Chapter 140, Sections 121
15
    and 131M?
16
         Α.
              It may depend on the context, but yes.
17
         Q.
              When we refer to "semi-automatic," can we
18
    agree we will be referring to the operating
19
    mechanism of a firearm which only a single round is
20
    discharged each time the trigger is pulled?
2.1
         Α.
              Yes.
2.2
              When we refer to "enumerated banned
         Ο.
    firearm," we will referring to firearms listed by
23
    name, model, make, manufacturer in Massachusetts
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previously in your testimony today?

- A. Yes.
- Q. And as you sit here today, do you know of any other incidents not identified in this interrogatory response that involves a banned firearm or banned magazine used to commit a crime in Massachusetts?
- A. It's a hard question to answer because the records are not compiled. I'm aware of some records that were produced in connection with the EOPSS response to the interrogatory request sent to them.
- Q. Are you referring to the Attachment A that they provided to their discovery response?
 - A. Yes.
- Q. And other than that, as a result of your review you did and you described previously, are there any other specific incidents that you can identify?
- A. There are many incidents from outside Massachusetts which involved firearms that are banned in Massachusetts.
- Q. I understand that from your previous response, but my question is: Are there any other

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- incidents involving the use of those firearms in

 Massachusetts to commit a crime other than

 identified in the response to Interrogatory 1?
 - A. I have no doubt that there are other incidents, but there is no readily available way to identify them with precision.
 - Q. Now, directing your attention to the second interrogatory referring to any incident which more than ten shots were fired by a single criminal perpetrator in a single incident in Massachusetts, again, you identify the Wakefield, Massachusetts event, and that indicates 37 rounds were used by the perpetrator. How many firearms were used?
 - A. It's unclear.
 - Q. How many magazines were used?
 - A. It's unclear.
 - Q. Do you know what the capacity of the magazines was?
 - A. No.
- Q. There is a second incident here involving
 East Boston which says, "An October 12, 2016,
 incident in East Boston resulted in injuries to two
 police officers. The perpetrator appeared to fire
 more than ten rounds."

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stated.
             The East Boston incident was not
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 2
    investigated or prosecuted by the Attorney General,
    so we would largely be -- to start answering that --
 3
                                  It is bad enough -- off
                   MR. SWEENEY:
 4
 5
    the record.
                    (Discussion off the record.)
 6
 7
              Are you aware of any other incidents,
         Ο.
    other than the two identified here, in which more
 8
 9
    than ten shots were fired by a single criminal
10
    perpetrator in a single incident in Massachusetts?
11
              I am confident that there are other
    incidents, but again, it would be difficult to
12
13
    identify them based on records available to the
    Attorney General.
14
15
              Now, Interrogatory No. 3 on Page 10 asked
16
    to identify any incident in which an individual used
17
    a banned firearm or banned magazine in self-defense
    in Massachusetts.
18
19
                   After objections, "The AG states she
20
    has no non-privileged information that is responsive
2.1
    to this interrogatory at this time."
2.2
                   I take it that you're not aware of
    any such incident?
2.3
24
         Α.
              I am not.
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1	Q. And that would include use by law
2	enforcement officers?
3	A. Correct.
4	Q. To your knowledge, law enforcement
5	officers use banned firearms, correct?
6	MR. PORTER: Objection.
7	A. From time to time, yes.
8	Q. They also use banned magazines, correct?
9	A. I'm less certain that that's true.
10	Probably.
11	Q. Probably they use them?
12	MR. PORTER: Well
13	A. Yes. It is very hard for me to know
14	just to amplify this answer and make it clear, it's
15	very hard for me to know which among magazines any
16	particular law enforcement officer would use.
17	Q. In your review of firearms that began on
18	October 2015, was your focus ever the capacity of
19	the magazines used in firearms?
20	A. At some level I guess the answer is yes.
21	Q. Did you learn or review what the standard
22	issue capacity magazine for the Massachusetts State
23	Police or other law enforcement agencies in
24	Massachusetts is?

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that were deemed state complaint?
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 2
                   MR. PORTER: By the manufacturers,
 3
    yes.
              In what time period?
         Α.
 4
 5
         Ο.
              Ever.
 6
         Α.
              No.
 7
              How many in 2015?
         Ο.
              We have an estimate of the number of
 8
         Α.
 9
    weapons which we believe are copies or duplicates of
    enumerated weapons. Some of them were deemed state
10
11
    compliant by the manufacturer; others weren't.
              And what is your estimate of how many of
12
13
    those firearms were sold in Massachusetts in 2015?
14
         Α.
              7,000 to 12,000 would be the estimate, and
15
    I would note there is some complications with
16
    estimating in this issue.
17
         Ο.
              There is a statement a couple lines above
                                       It said, "But
18
    the one we were just focused on.
19
    despite the laws on our books that ban these
20
    weapons, more than 10,000 of them were sold here in
2.1
    Massachusetts last year alone." Do you see that?
2.2
         Α.
              I do.
              What is the basis, to your knowledge, of
2.3
24
    that 10,000 number?
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terms, I would say clones of AR 15 or AK 47 or near clones would probably be more accurate.

- Q. When you began your review in October of 2015, you did not have to guide you in that review the tests for copies and/or duplicates that appear in the July 20, 2016 Notice of Enforcement. Am I correct?
- A. We did not have that definition, that's correct.
- Q. And am I to understand that the definition you used of copies and/or duplicates in conducting your compliance review was clones of enumerated firearms?

MR. PORTER: Objection to the form.

- A. You know, what we were looking for are the guns that everybody in the gun community understands to be AR-15s or AK-47s even if they're not labeled Colt 15 or Avtomat Kalashnikov AK-47s.
 - Q. Did that complete your response?
- A. Yes.
- Q. It says: "The AG did not submit a written report of these findings to any other agency"; is that correct?
- MR. PORTER: Objection to the form.

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- A. At some level, yes.
- Q. So to what extent did your review involve assaults on law enforcement officers with banned firearms or magazines?
 - A. Publicly available information.
- Q. That would be the same publicly available information you described earlier; media reports and some publicly available journal articles?
 - A. Those kinds of things, yes.
- Q. And am I correct that those are -- those publicly available documents are document that it's your understanding would be produced to us if they have not been produced to us already?
- A. I don't think we turned up any reports in Massachusetts, so I'm not sure there would be documents.
- Q. Other than perhaps the East Boston incident that we talked about in -- I believe it was in Interrogatory 2 or 3, are you aware of any incidents in which banned firearms or magazines have been used to assault law enforcement officers in Massachusetts?
- A. Not in Massachusetts, but there are many reports nationally.

2016 can be sold in Massachusetts by an individual 1 2 qun owner? 3 Α. Yes. What have you responded? Ο. 4 The typical answer is: We address this 5 Α. question on the website. Here's the web address. 6 7 That should answer your question. Have there been inquiries about whether or 8 9 not an individual can sell an assault weapon 10 obtained prior to July 20, 2016 to a dealer in Massachusetts? 11 To a dealer? 12 Α. 13 0. Yes. 14 I can't say for sure. Α. 15 We talked earlier about the interrogatory answer that listed the individuals who were involved 16 17 in preparing the Notice of Enforcement, and you confirmed that those were the individuals. 18 Τ 19 noticed that the Attorney General Maura Healey's 20 name did not appear on that list. 2.1 Did she have any involvement in 2.2 preparing the Notice of Enforcement? Did she have any involvement? 2.3 Α. What was her involvement? 24 Ο.

if we can get where we need to get. 1 2 You would agree with me there are two 3 tests that are set out under quidance that alternatively may determine whether an assault 4 5 weapon is banned as a copy or duplicate of the enumerated weapons. 6 Am I correct? 7 Α. Yes. Now, those tests do not appear in the 8 9 underlying statute that bans assault weapons in 10 Massachusetts, correct? 11 Α. Correct. 12 So what I'm asking you is where did the 13 language in these two tests come from? Where did 14 you get them? 15 As written by a group of people that I have identified for you in the interrogatory 16 17 answers. 18 So it was written by that, essentially, 19 committee, that group, all those individuals that 20 are listed as having input in the Notice of 2.1 Enforcement? Is that your testimony? 2.2 Α. Everyone had some input, people at 23 different levels, but yes. 24 Were there any sources or authorities, Q.

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Α.
              I agree those tests are not in the
 1
 2
    statute.
              Is there anything in this guidance that
 3
         Ο.
    gives my client assurance that those tests won't be
 4
    applied to any transactions that occurred prior to
 5
    the Notice of Enforcement?
 6
 7
              I think that my answer is the same as the
    last one I gave.
                      It's the two paragraphs at the end
 8
 9
    of Paragraph 4, limiting the application of the
10
    enforcement notice.
11
                   MR. PORTER:
                                 End Page 4?
12
                   THE WITNESS:
                                  End of Page 4.
13
                   MR. PORTER:
                                 You said Paragraph 4.
14
         Α.
              Page 4, sorry.
15
              When I tried to ask what they meant, you
16
    were instructed not to answer on grounds of
17
    privilege. So I'm trying to understand what those
18
    two application paragraphs mean and all I'm hearing
19
    is, I'm instructed not to answer on the grounds of
20
    privilege.
                So --
2.1
         Α.
              May I ask a question?
2.2
                   MR. PORTER: Again, impose the
23
    objection because it's asking for a commitment in
    advance or at least an answer in advance to a
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weapon ban, and they go over to the top of Page 2,
 1
 2
    and the third little i says "otherwise rendered
    permanently unable to be designated as
 3
    semi-automatic assault weapon."
                                      That would be an
 4
    exception from the assault weapon ban, correct?
 5
         Α.
              Yes.
 6
              And so if a semi-automatic firearm was
 7
 8
    rendered unable to be designated as a semi-automatic
 9
    assault weapon, it would no longer be subject to the
10
    ban, correct?
11
              I'm confused.
                              The exception you're
12
    reading requires that the weapon be rendered
13
    permanently inoperable or otherwise permanently
    unable to be designated as a semi-automatic assault
14
15
    weapon.
16
         Ο.
              Right.
                      Then it would no longer be subject
17
    to the ban, correct?
18
         Α.
              Yes.
19
         Ο.
              So it would no longer be a banned
20
    firearm?
2.1
         Α.
              As I sit here, I don't know that I know
2.2
    the answer to that question as a matter of law.
2.3
              So if an enumerated firearm was rendered
24
    incapable of semi-automatic fire, it would no longer
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be subject to the ban because it would no longer be
 1
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    designated as a semi-automatic assault weapon?
         Α.
              I quess I'm not sure that I know, as a
 3
    legal matter -- I'm really not trying to split
 4
    hairs, I want to be sure I don't say something that
 5
    certainly wouldn't be the policy of the office --
 6
 7
    that if someone bought a semi-automatic assault
    weapon and 15 minutes before prosecution rendered it
 8
 9
    inoperable, then therefore they no longer have
10
    violated the law, so I want to be clear enough about
11
           I'm not able to answer that question.
12
    that make sense?
13
              No, not at all.
         Q.
                   MR. PORTER: Well, wait a minute.
14
15
              It's for personal --
         Α.
16
         Ο.
              I mean, you just hypothecated a bizarre
17
    instance.
              I'm talking generally speaking --
              That's not at all bizarre.
18
         Α.
19
         Ο.
              -- if a firearm -- if a firearm is
20
    rendered unable to fire semi-automatically, would
2.1
    that make it no longer a banned assault weapon?
2.2
                                 I'll object to the
                   MR. PORTER:
23
    question, the form of the question, and I also
24
    believe it's been asked and answered.
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weapon as the manufacturer publishes them.

- Q. And what is it about the specs that the Office of the Attorney General relies upon to determine whether or not the internal functional components are substantially similar in construction and configuration?
- A. Whether the specs suggest that the weapon is substantially similar in construction and configuration. You know -- let me stop there.
- Q. How does the citizen wishing to purchase a semi-automatic rifle determine whether or not the internal functional components are substantially similar in construction and configuration to those of an enumerated weapon?
- A. We expect in the first instance that the gun seller is going to help them make that determination and that the gun seller knows whether the gun, for example, is effectively an AR-15 for all intents and purposes, but if there was any doubt, the manufacturer would know.
- Q. So have you provided, you, the Office of the Attorney General, provided any guidance to dealers in Massachusetts on how to determine whether or not internal functional components are

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1 A. Yes.

- Q. On the top of Page 3, the third paragraph: "These deadly assault weapons were originally designed for military combat." Do you see that?
 - A. Yes.
 - Q. Do you agree with that statement?
 - A. Yes.
- Q. What military service do you know uses semi-automatic rifles?
 - A. The United States.
 - Q. Really? Which military service?
- A. The M4 weapon which is used certainly by the Marines, probably by the infantry, is a semi-automatic weapon that also has a burst mode which allows it to fire three shots with one trigger pull, but it's not an automatic weapon.
- Q. A burst mode is three shots with the pull of one trigger, correct?
 - A. That's my understanding, yes.
- Q. It is three shots that fire automatically with the pull of one trigger although it is not fully automatic in the sense that it continues to fire bullets until the magazine is empty so long as the trigger is depressed?

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1 A. Correct.

- Q. These firearms that are banned in Massachusetts for civilian use are used by your law enforcement officers, correct?
- A. I don't know if I would agree with the term "used." They're available to law enforcement officers.
- Q. Well, aren't they standard issue for some of your law enforcement agencies?
- A. Yes, but there are weeks of training before they are issued and there are very specific instructions, most of which prohibit their use rather than encourage their use.
- Q. So your law enforcement officers are armed with military weapons for their policing of Massachusetts citizens, in your opinion then?
- A. They are armed with AR-15s in most cases.
 - Q. Which are or are not military weapons?
- A. They're weapons that are based on designs of weapons that were first manufactured for military purposes, yes.
- Q. But the AR-15 is the civilian version of the firearm that was manufactured for military

2.1

2.2

1 purpose, correct?

- A. Yes, although it still has most of the features other than automatic follow of the military weapon.
- Q. And what are those features other than fully automatic firearm?
- A. Are you asking from a technical perspective?
 - Q. Yes, you just said. What are those features you're referring to?
- A. Well, you can fire a lot of shots very quickly. It really is -- just the difference is that you have to pull the trigger as quickly as you can and the shots will fire. There is typically a semi-automatic mechanism that operates very efficiently.

The ammunition is the same or similar. The magazine construction and designed is the same or similar. The way in which it is fired and the availability of sighting mechanisms is the same or similar. The penetrating capacity is the same or similar. The velocity of the ammunition as it leaves the weapon is the same or similar. I'm sure that's not an exhaustive list.

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- 1 A. "To guns," yes.
 - Q. Is that a correct statement of the qualification on the guidance that's in the Notice of Enforcement?
 - A. I think so, yes.
 - Q. By this directive it's meant the Notice of Enforcement and particularly the guidance on the definition of copies and duplicates, correct?
 - A. I'm sorry. I don't understand the question.
 - Q. So when this sentence says, "So this directive will not apply," "this directive" means the Notice of Enforcement and specifically the test for copies or duplicates of assault weapons?
 - A. As we discussed, yes.
 - Q. So am I safe in concluding from the Attorney General's statement here that the test for what is a copy or duplicate will not be applied to any guns bought or sold before July 20, 2016?
 - A. The enforcement notice won't be applied, correct.
 - Q. When you say "enforcement notice," you're including the guidance on the two tests for determining whether or not a firearm is a copy or

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duplicate of an assault weapon?
 1
 2
         Α.
              Yes, and further to clarify, we are
    referring here to the two paragraphs at the end of
 3
    Page 4 of the enforcement notice.
 4
              So if one of my client dealers has
 5
    purchased a firearm in the past and sold it and no
 6
 7
    longer is in possession of it, this directive will
 8
    not be applied to those guns?
 9
              A directive would not be applied but the
         Α.
10
    assault weapon ban may be, the statute may be.
11
              Because it might otherwise apply?
         Ο.
12
         Α.
              Yes.
13
              What was the definition of copies and
         Ο.
14
    duplicates that was used prior to the Notice of
15
    Enforcement test for copies or duplicates?
16
                   MR. PORTER: Objection as to form.
17
         Α.
              I'm sorry, can I get the guestion read
    back?
18
19
                   MR. SWEENEY:
                                  Read the question
20
    back.
2.1
                    (The question was read back.)
2.2
         Α.
              Could you rephrase the question?
              You said the tests that are in the Notice
23
         Ο.
24
    of Enforcement won't be used for anything prior to
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Q.

Ο. Magazines that are banned, do you have any 1 2 information about how many of them are estimated to 3 be in circulation in the United States? Α. No. 4 Ο. Would the number of greater than, you 5 know, a hundred million of those magazines surprise 6 7 you? I don't have any basis to know. 8 Α. 9 Do you have any information to disagree Ο. that there are more than 50 percent of all magazines 10 11 sold in the United States, the banned magazines in 12 Massachusetts? 13 Α. I don't have any basis to know. 14 Would you agree with me that in Ο. 15 firearm-related crime in Massachusetts handquns are 16 overwhelmingly used over rifles? 17 Α. Could you define "overwhelmingly"? 18 0. I don't know, fifty or hundred to one? 19 I think there are a lot more -- I think 20 that the data suggests that more handquns are used in a crime than rifles. 2.1 2.2 Q. Many more? I think that's fair. 2.3 Α.

And handguns are the most common firearm

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used to assault police officers, correct?

- A. Yes, but there are many reports of police officers being assaulted with assault weapons as well. Probably a disproportion number of assaults on police officers occur with assault weapons.
- Q. "Probably," you said. What is your support for that data?
- A. The Kolbe record, I guess, is one source of support.
- Q. Is there anything else outside the Kolbe record that you can identify today as supporting that statement?
- A. You know, there are reports about mass shootings, including mass shootings involving police officers. And I believe you can glean those reports for more information on the question.
- Q. You don't have any information that a law enforcement officer has ever been assaulted with a banned firearm in Massachusetts, correct?
- A. Putting aside the question about the East Boston incident, no, I don't.
- Q. Do you know why law enforcement officers in Massachusetts choose to use banned firearms?

 MR. PORTER: Objection. I think the

Α. They don't really use them for duty, so I 1 2 can't answer the question. They don't use them off-duty, do they? 3 Ο. Α. They use them in certain circumstances for 4 duty. Mostly they carry handguns for duty 5 6 purposes. You don't know whether those handguns have 7 a banned magazine or not in Massachusetts? 8 9 Well, I know that the banned magazines are Α. accessible to some police departments. I don't know 10 11 how many make them accessible and I don't believe 12 that many officers walk a beat with a banned magazine. 13 But your office doesn't have any 14 information on that, no data? 15 16 MR. PORTER: Objection. Some information and based on oral 17 Α. 18 reports. 19 Do you have information on the extent to 20 which banned firearms are used for hunting in 2.1 Massachusetts? 2.2 Α. No. Do you have any information about the 23 24 extent to which they are used for target shooting in

printed out on August 28.

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get a witness to ask counsel to instruct him not to
 1
 2
    answer.
         Α.
              I did not instruct him. I was applying
 3
    his instruction to me.
 4
              Does your office have a process for
 5
         0.
    determining questions from the public about whether
 6
 7
    a particular firearm is a copy or a duplicate?
 8
         Α.
              Yes.
 9
         Ο.
              What is that process?
10
         Α.
              We get very few requests of that type, but
    when we do, if we have an opinion, we tell them
11
12
    that -- we tell the inquirer that it's our belief
13
    that the weapon is a copy or duplicate but recommend
14
    that if they have any doubt that they speak with
15
    their qun seller or manufacturer.
                                        In some cases we
16
    don't know, I mean, we do further review.
                    (Exhibit Nos. 7 and 8 marked for
17
    identification.)
18
19
    BY MR. SWEENEY:
20
              Could you look at Exhibit 7, please, and
2.1
    see if you can recognize that document.
                                              I will
2.2
    represent to you that's a printout from a website
    Mass.gov/ago/public-safety/awde.html that was
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